



BETTER TRANSPORT • BETTER PLACES • BETTER CHOICES

Driving Miss Delay: Measure VKT instead

Lewis Thorwaldson

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Tuesday 11 May, 2021



**Decarbonising
Transport**

Transportation
Conference 9 - 12 May 2021
Hilton, Auckland





Source: Kenny Louie

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D'OH!!



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Induced Demand Quickly Erodes Travel Time Benefits

- Diverted traffic (no increase in Vehicle-km Travelled – VKT)
 - Shifting travel time

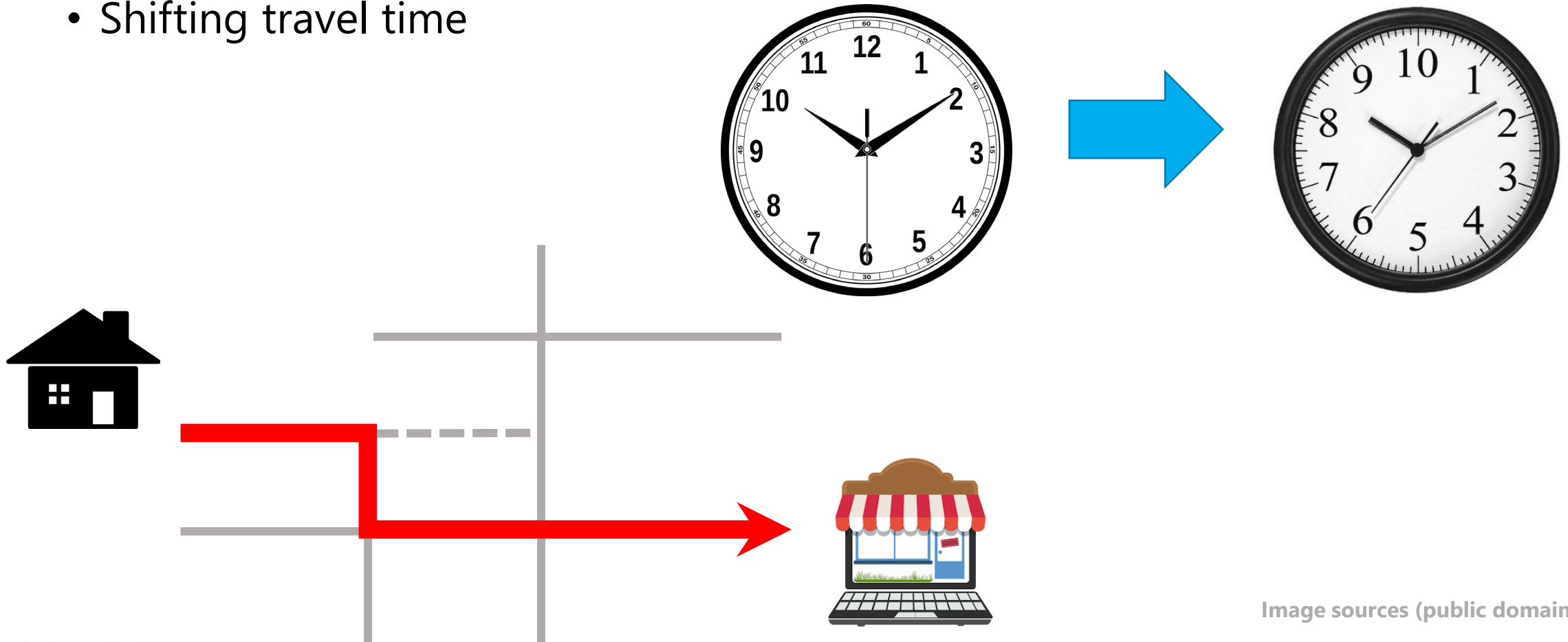


Image sources (public domain)

Induced Demand Quickly Erodes Travel Time Benefits

- Diverted traffic (no increase in Vehicle-km Travelled – VKT)
 - Shifting travel time
 - Changing route

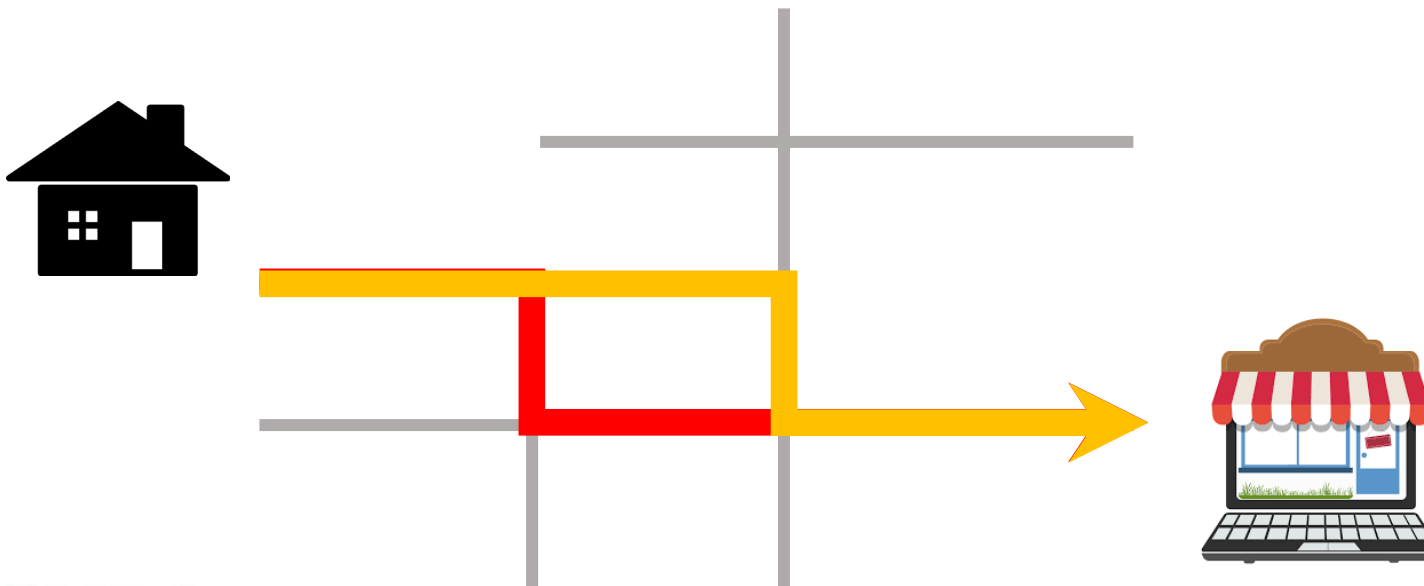


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Induced Demand Quickly Erodes Travel Time Benefits

- Diverted traffic (no increase in Vehicle-km Travelled – VKT)
 - Shifting travel time
 - Changing route
 - Changing destination

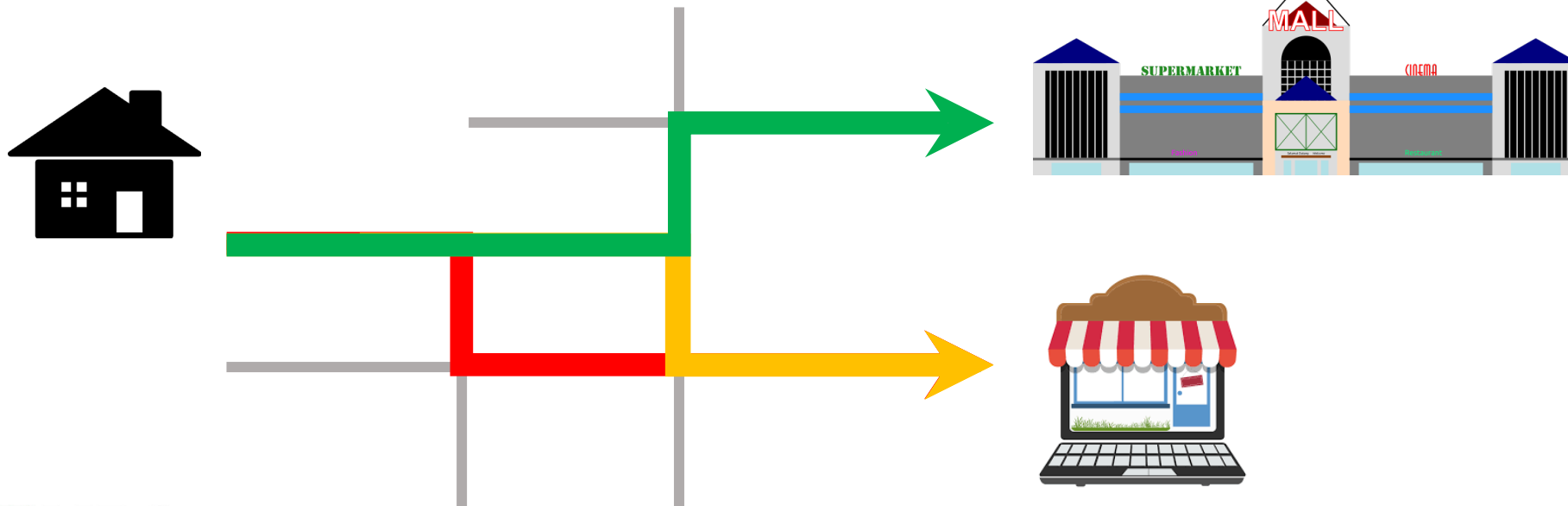


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Induced Demand Quickly Erodes Travel Time Benefits

- Induced travel (increasing VKT)
 - Mode shift to car

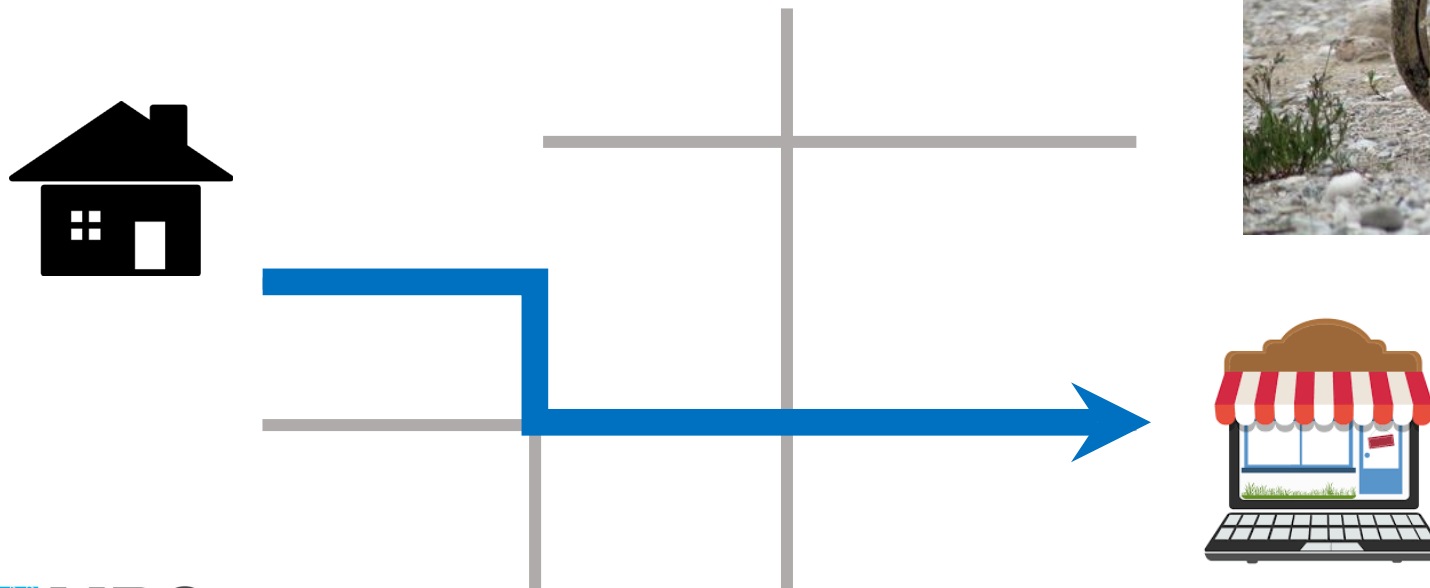


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Induced Demand Quickly Erodes Travel Time Benefits

- Induced travel (increasing VKT)

- Mode shift to car
- Driving further

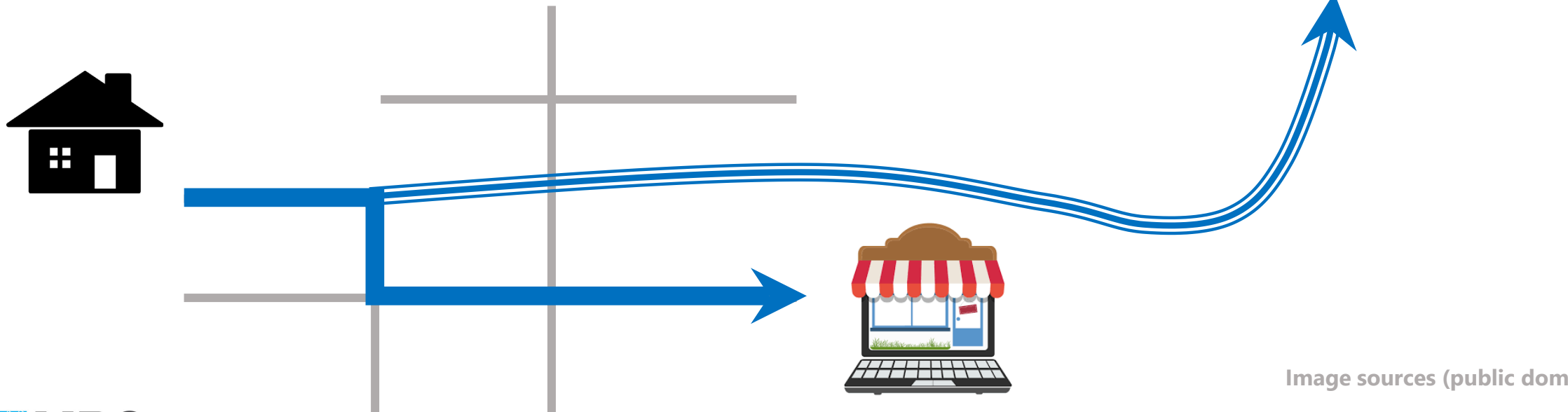


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Induced Demand Quickly Erodes Travel Time Benefits

- Induced travel (increasing VKT)

- Mode shift to car
- Driving further
- Longer route

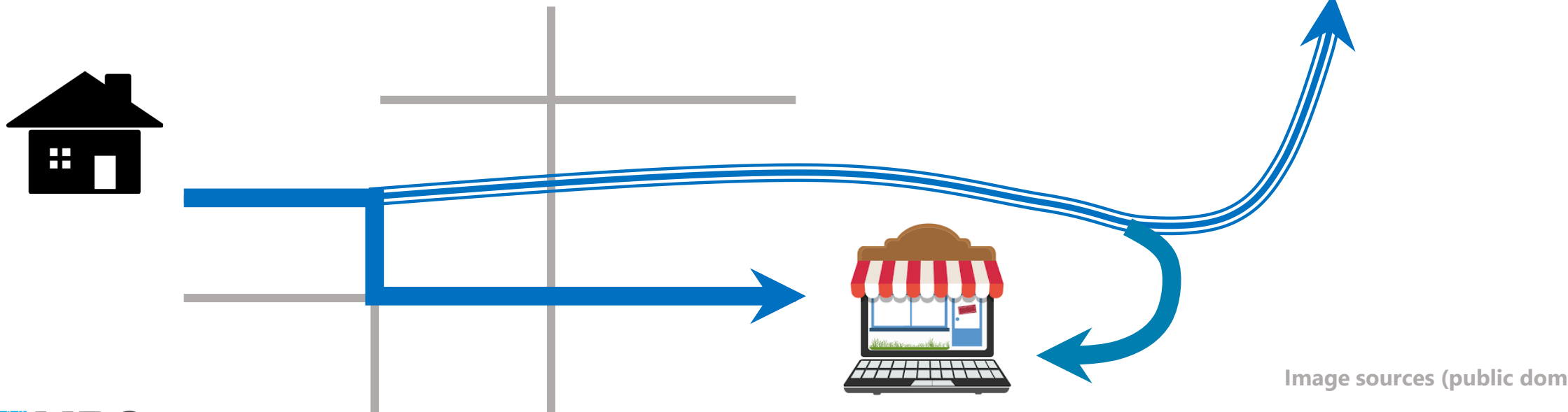


Image sources (public domain)

Induced Demand Quickly Erodes Travel Time Benefits

- Induced travel (increasing VKT)

- Mode shift to car
- Driving further
- Longer route
- New vehicle trips

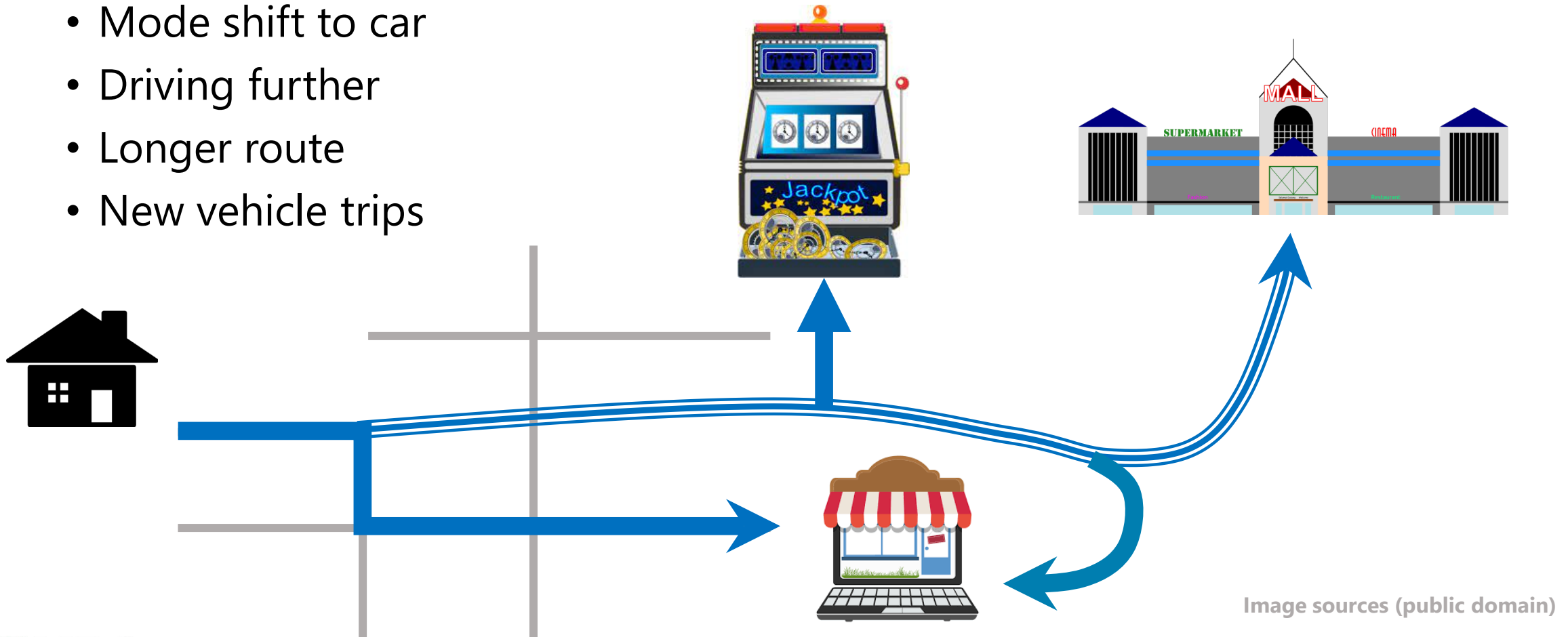


Image sources (public domain)

Impacts of Driving (Currey, et al., 2015)

- Increasing Vehicle-Kilometres Travelled (VKT) leads to:
 - Increased GHG / pollutant emissions
 - VKT used as proxy metric for GHG emissions



Image source (public domain)

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 - Increased traffic DSIs
 - Reduced physical activity



Image source (public domain)



Source: Lewis Thorwaldson

Impacts of Driving (Currey, et al., 2015)

- Increasing Vehicle-Kilometres Travelled (VKT) leads to:
 - Increased GHG / pollutant emissions
 - VKT used as proxy metric for GHG emissions
 - Increased traffic DSIs
 - Reduced physical activity
 - Mental health impacts (Wild, et al., 2021)



Image source (public domain)



Source: Lewis Thorwaldson

Impacts of Road Capacity Projects

- New barriers to non-car modes
 - Bus stops pushed away from intersections => reduced walking catchment



Impacts of Road Capacity Projects

- New barriers to non-car modes

- Bus stops pushed away from intersections => reduced walking catchment
- W i d e r streets => more difficult / dangerous to cross



Impacts of Road Capacity Projects

- New barriers to non-car modes

- Bus stops pushed away from intersections => reduced walking catchment
- W i d e r streets => more difficult / dangerous to cross
- More continuous traffic flow => fewer gaps for crossing

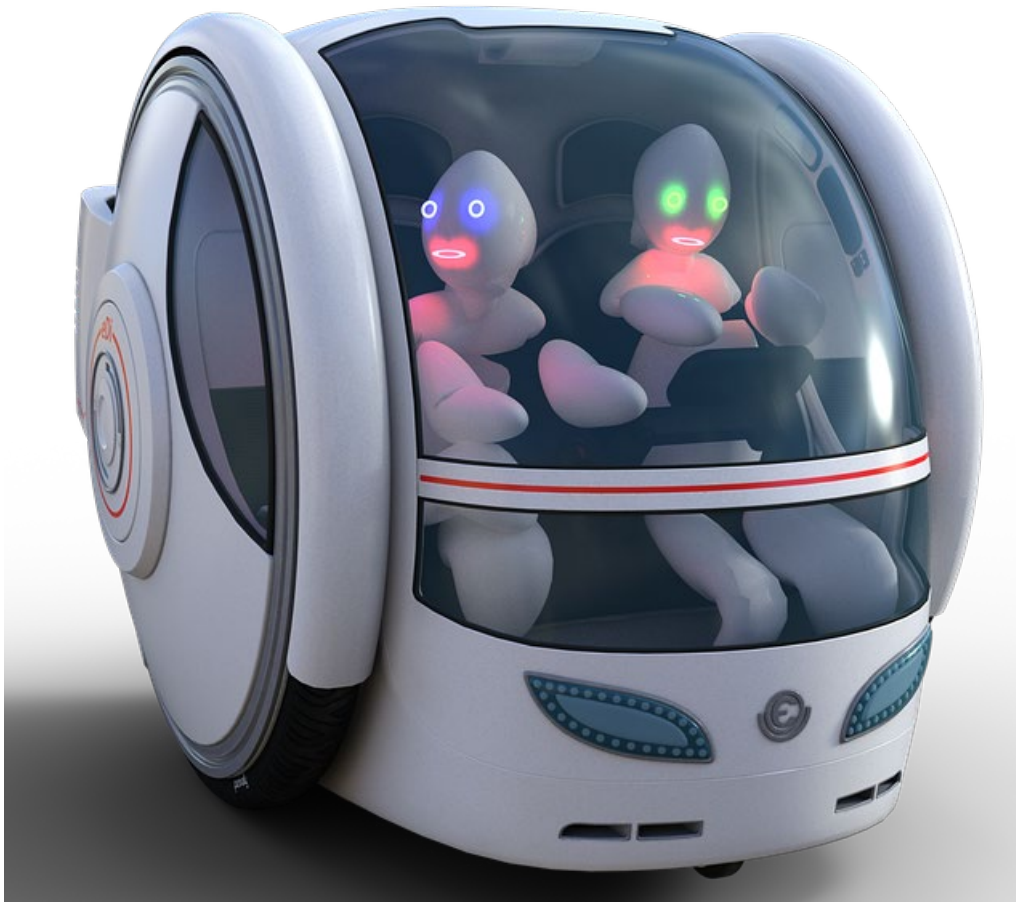


Impacts of Road Capacity Projects

- Increased traffic across network
 - => Impacts to PT, walking, cycling elsewhere



What about electric?



Source: Public Domain by
pixabay.com/users/mysticsartdesign-322497/

What about electric?

Community Goals	Cleaner Vehicles	Vehicle Travel Reductions
Total Vehicle Travel	Increased	Reduced
Congestion reduction	Worse	Better
Roadway cost savings	Worse	Better
Parking cost savings	Worse	Better
Consumer savings and affordability	Mixed	Better
Traffic safety	Worse	Better
Mobility options for non-drivers	Worse	Better
Energy conservation	Better	Better
Pollution reduction	Better	Better
Physical fitness and health	Worse	Better
More compact development	Worse	Better

Source: Litman (2020) <https://www.vtppi.org/wwclimate.pdf>

Build for traffic...



Source: Lewis Thorwaldson



Image Source: <https://at.govt.nz/media/1980686/urban-street-and-road-design-guide.pdf>



**UMM YEAHH
THE MODEL SHOWS DELAY.**

**I'M GONNA NEED YOU TO GO AHEAD
AND MITIGATE THAT. THAAAANKS...**

Mitigating General Traffic Delay (LOS)



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Mitigating General Traffic LOS



Image Source: (2) Public domain <https://creativecommons.org/publicdomain/zero/1.0/>

Mitigating General Traffic LOS

Increasing capacity

More driving

Less PT, walking & cycling

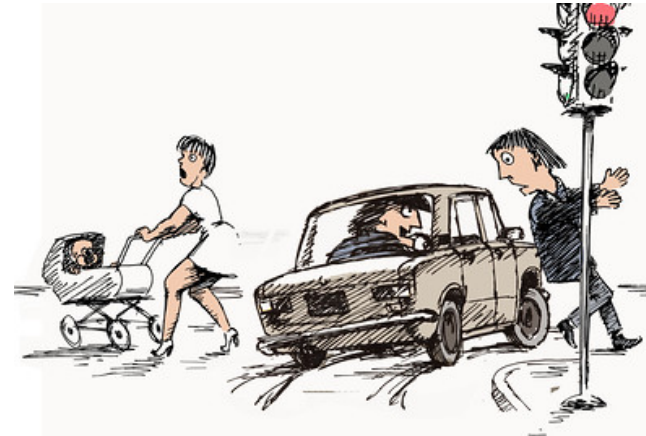


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D'OH!!



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But It's the Driving!!

VKT is the environmental impact!

NOT

Delay to:

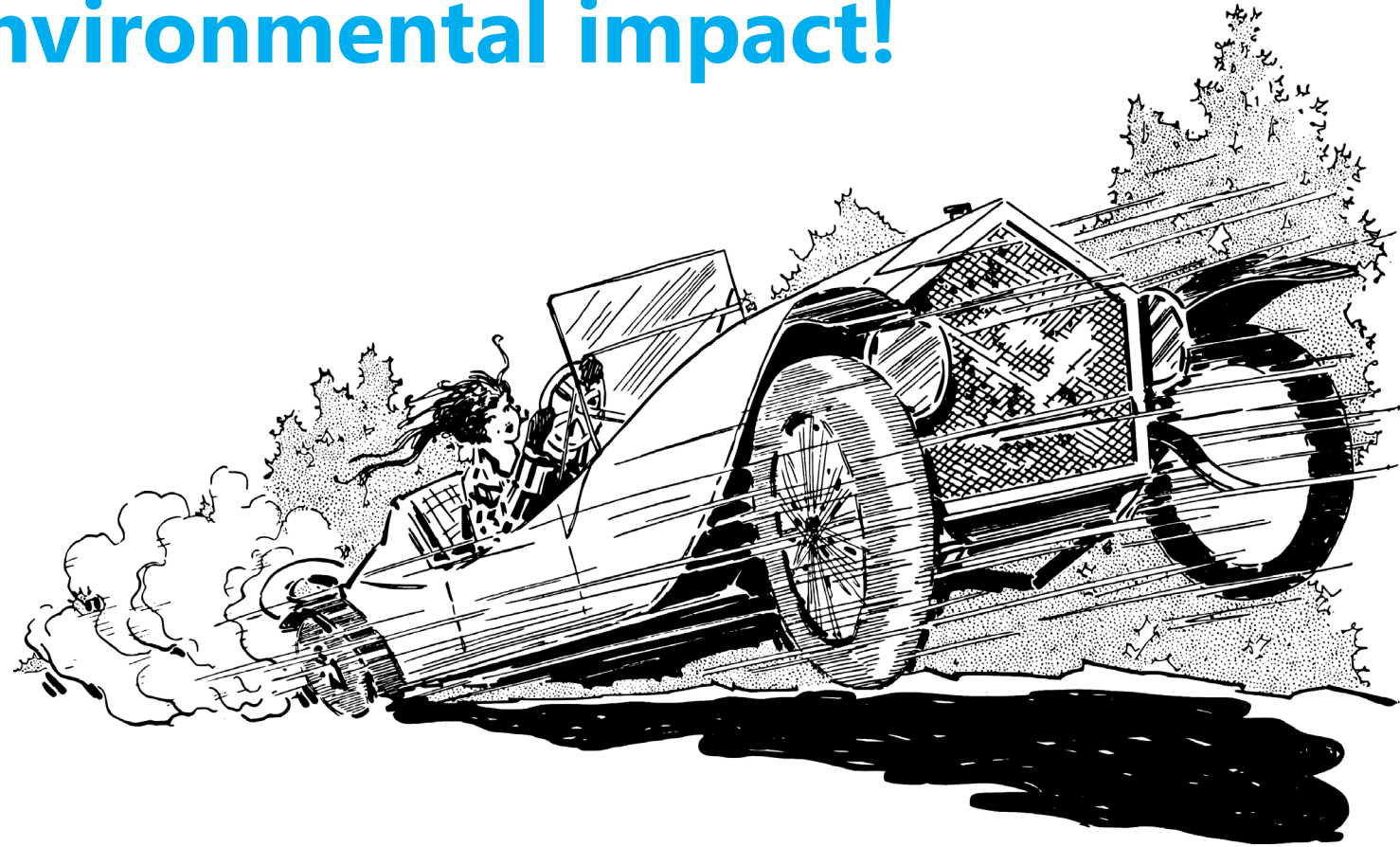


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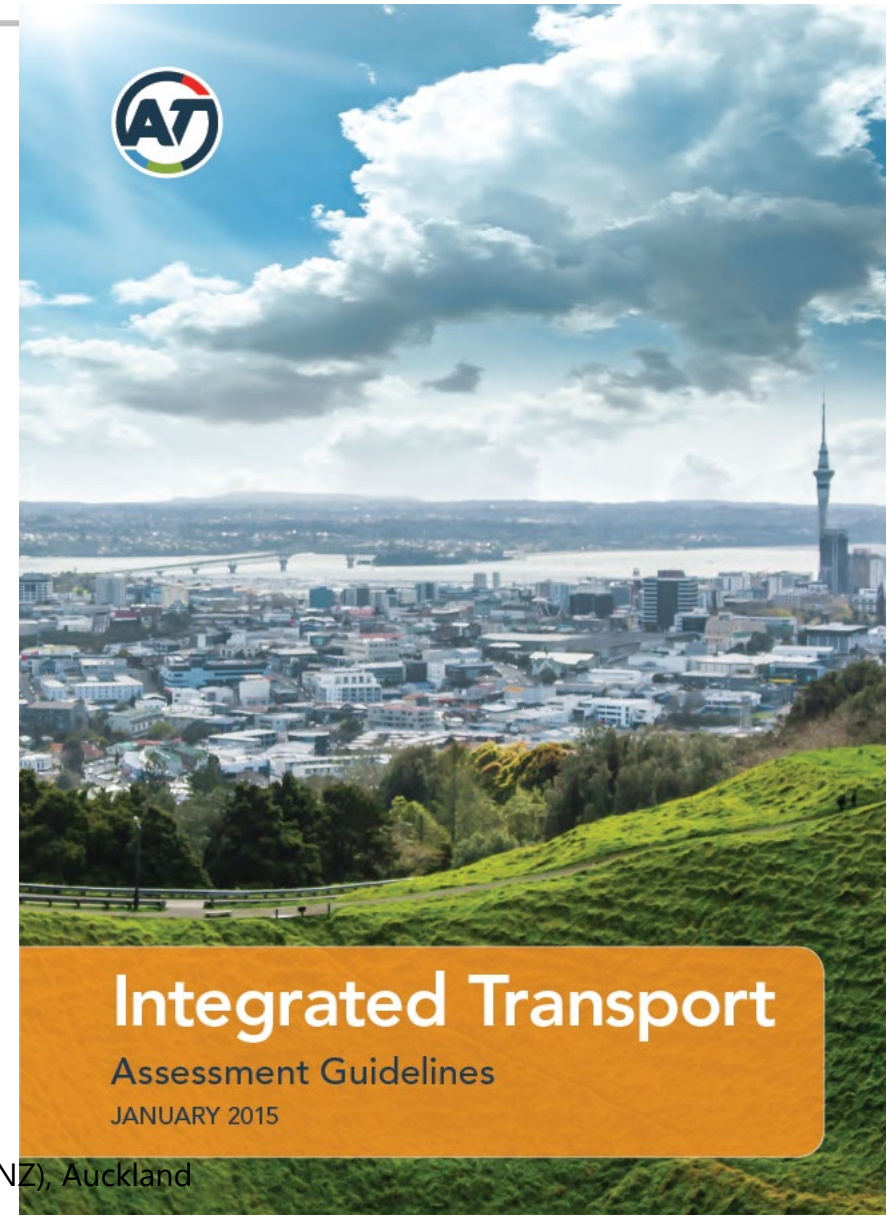


By User Minesweeper on en.wikipedia - Minesweeper, CC BY-SA 3.0, <https://commons.wikimedia.org/w/index.php?curid=1302402>

Integrated Transport Assessment (ITA)

- ITA guidance intention
 - => multi-modal assessment
- But only provides vehicular LOS as means to measure.

'Developments which are not aligned with planned and funded infrastructure should identify what methods will be used to achieve delivery of the necessary infrastructure via private means, or changes should be made to the proposal to reduce the scale of investment needed.'




What's the solution?

STREETS BLOG CAL

State Capitol Updates / Active Transportation Program / Transportation Funding
Cap-And-Trade / Legislation / Climate Change / Bicycling

California Planners Have Already Been Swapping VMT for LOS

"Level of Service may not be as ingrained in local planning practice as generally assumed"

By Melanie Curry | Dec 4, 2019 |  5 COMMENTS

THIS POST IS SUPPORTED BY GJEL

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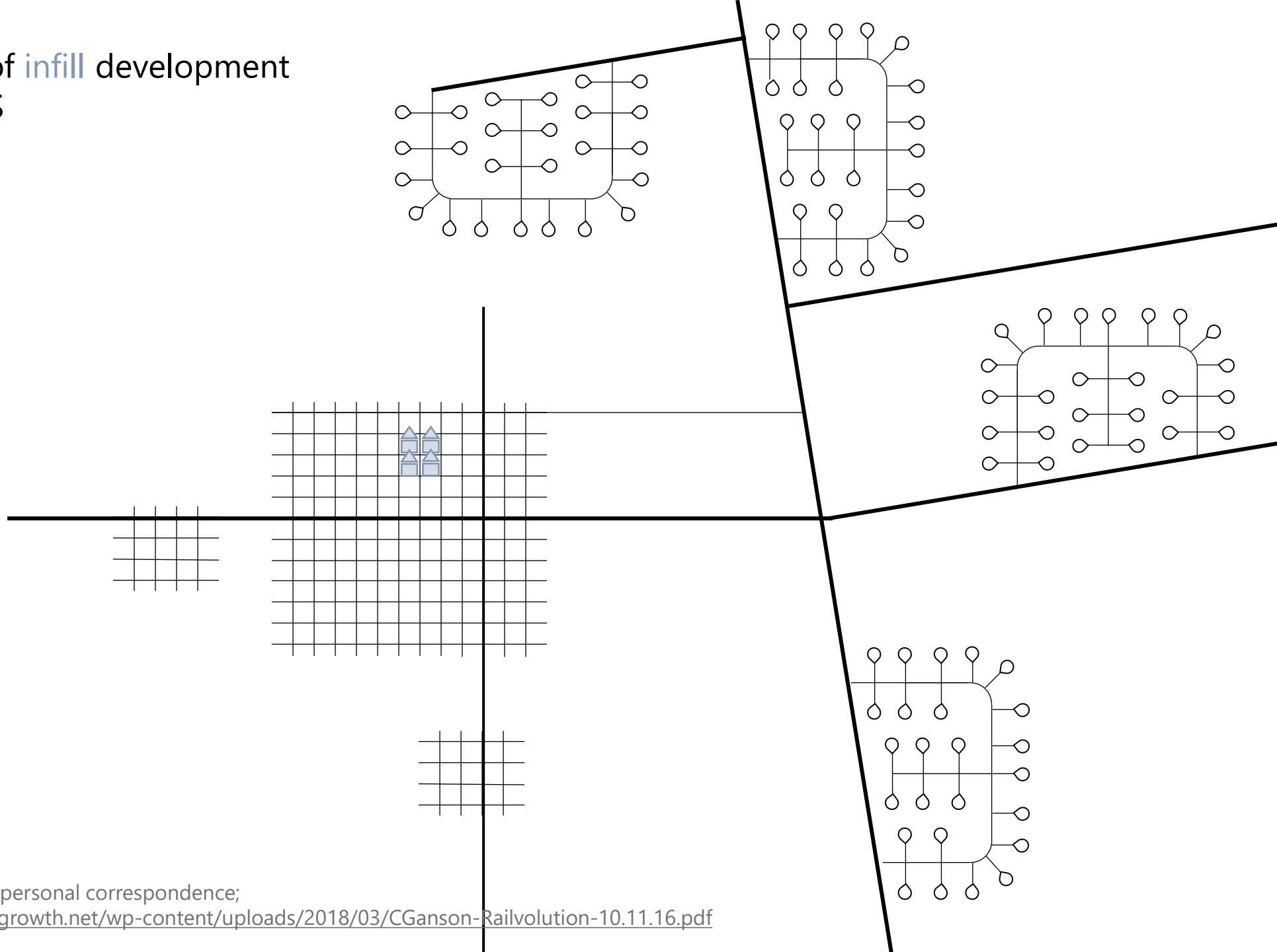
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VKT "Level of Service may not be as ingrained in local planning practice as generally assumed"

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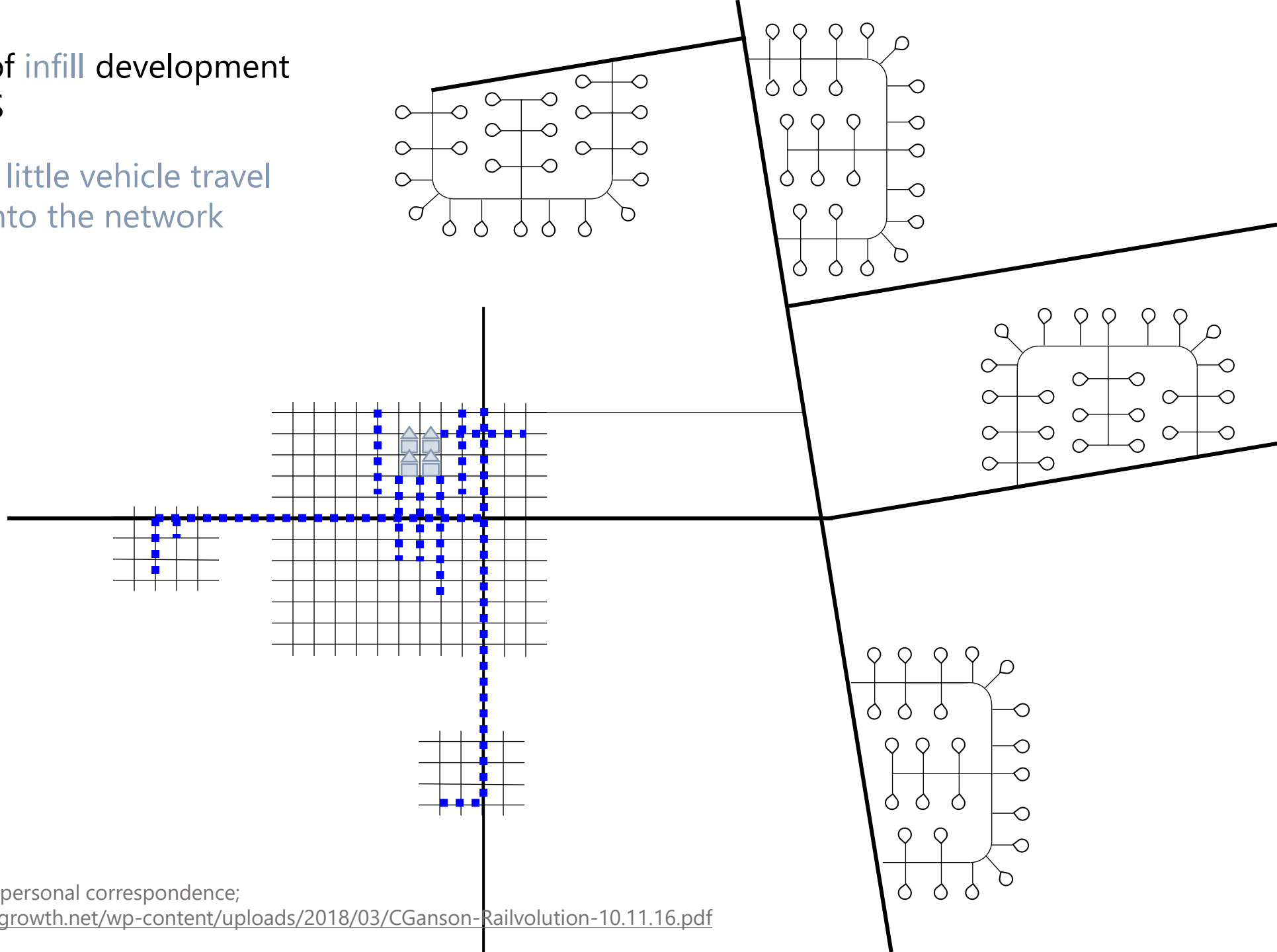
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Analysis of infill development using LOS



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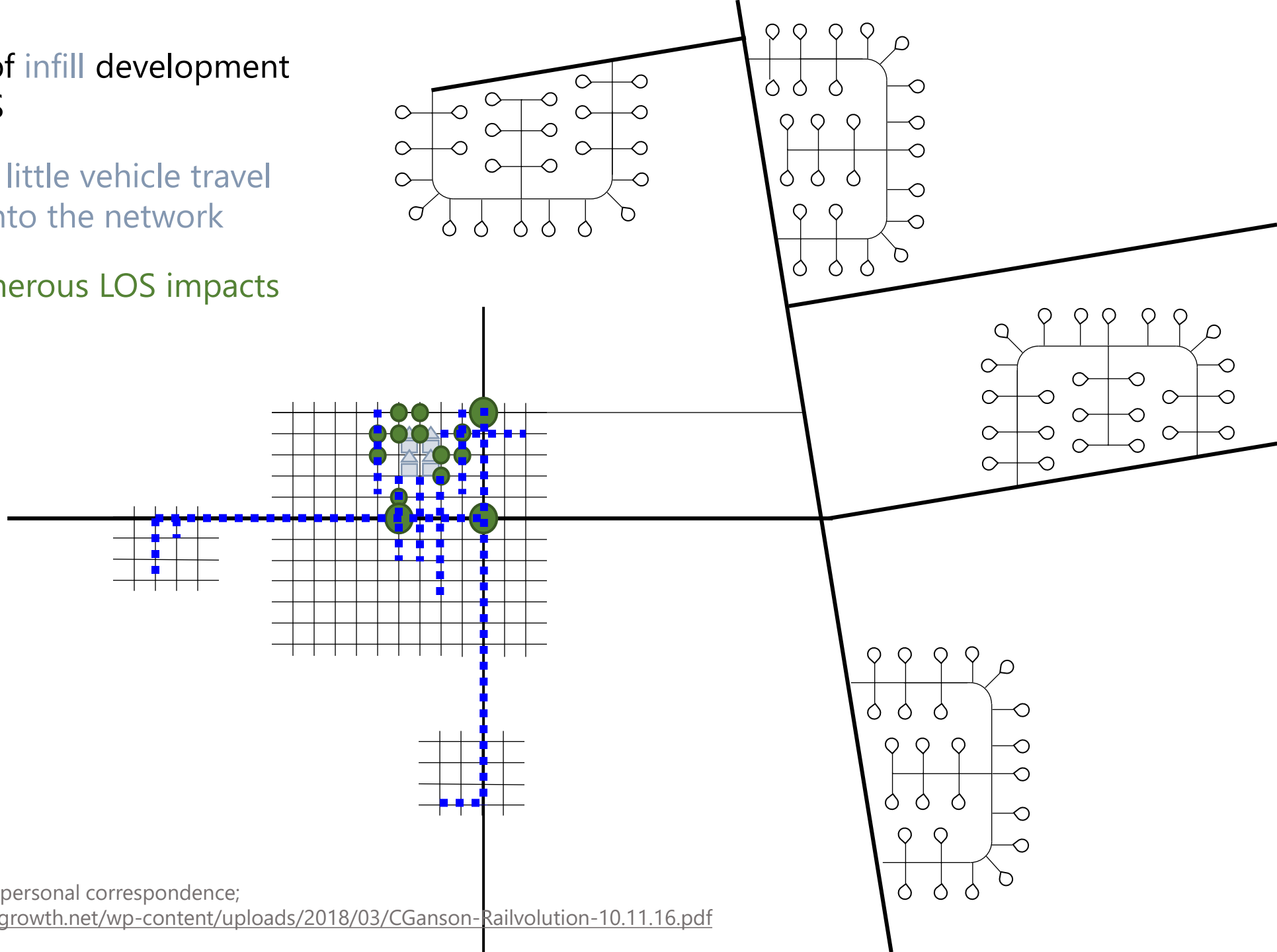
Relatively little vehicle travel loaded onto the network



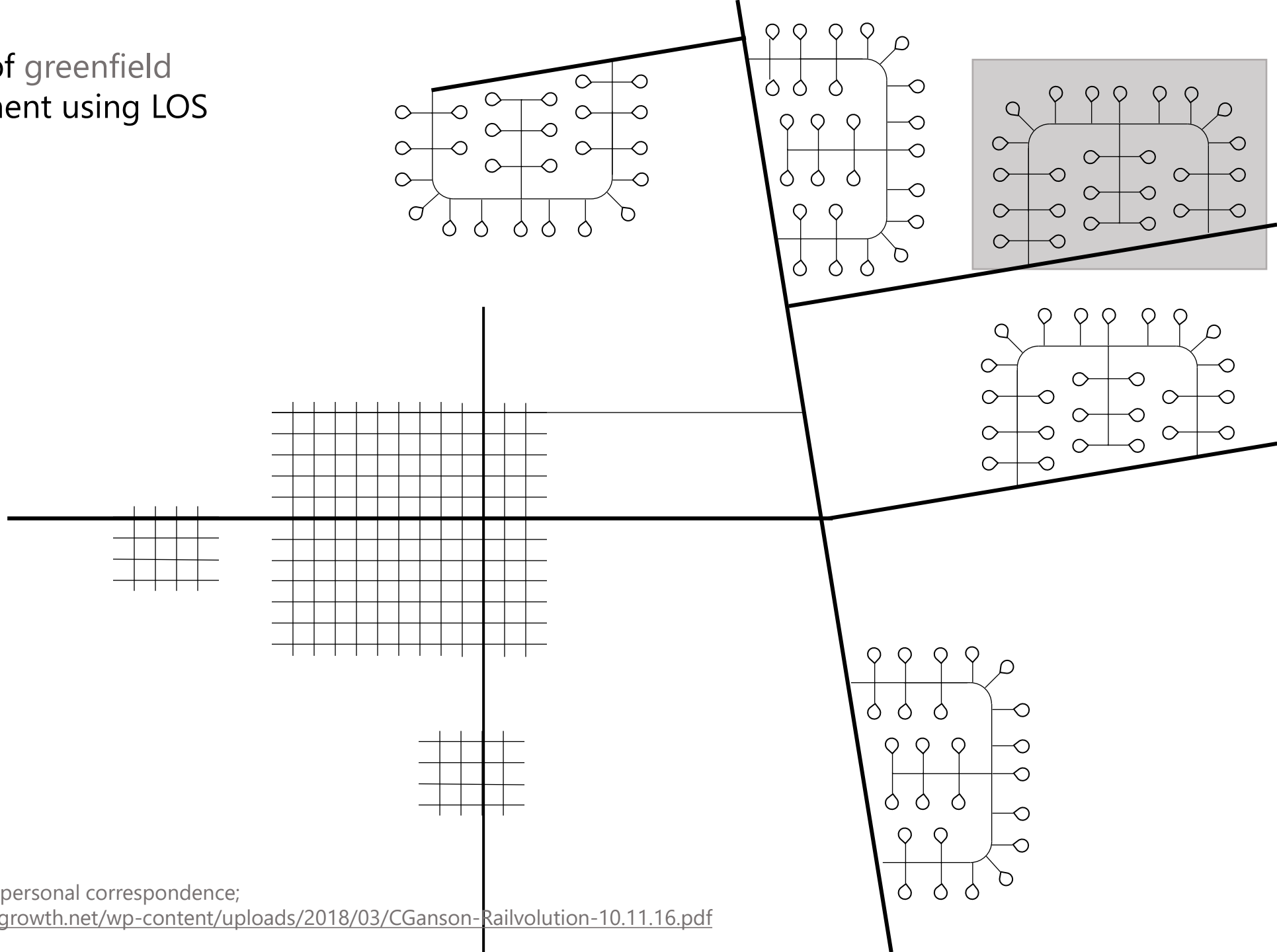
Analysis of infill development
using LOS

Relatively little vehicle travel
loaded onto the network

...but numerous LOS impacts

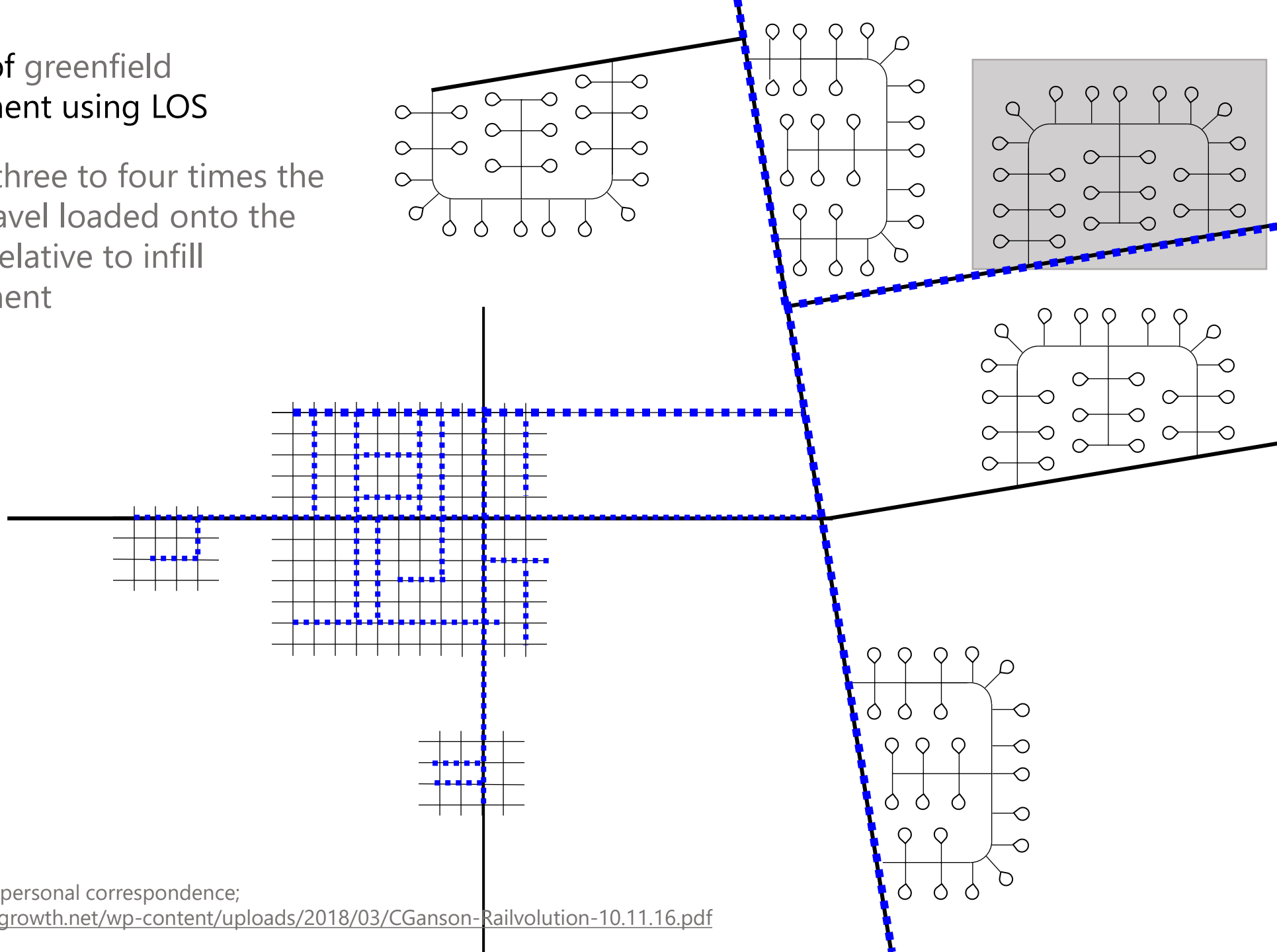


Analysis of greenfield development using LOS



Analysis of greenfield development using LOS

Typically three to four times the vehicle travel loaded onto the network relative to infill development

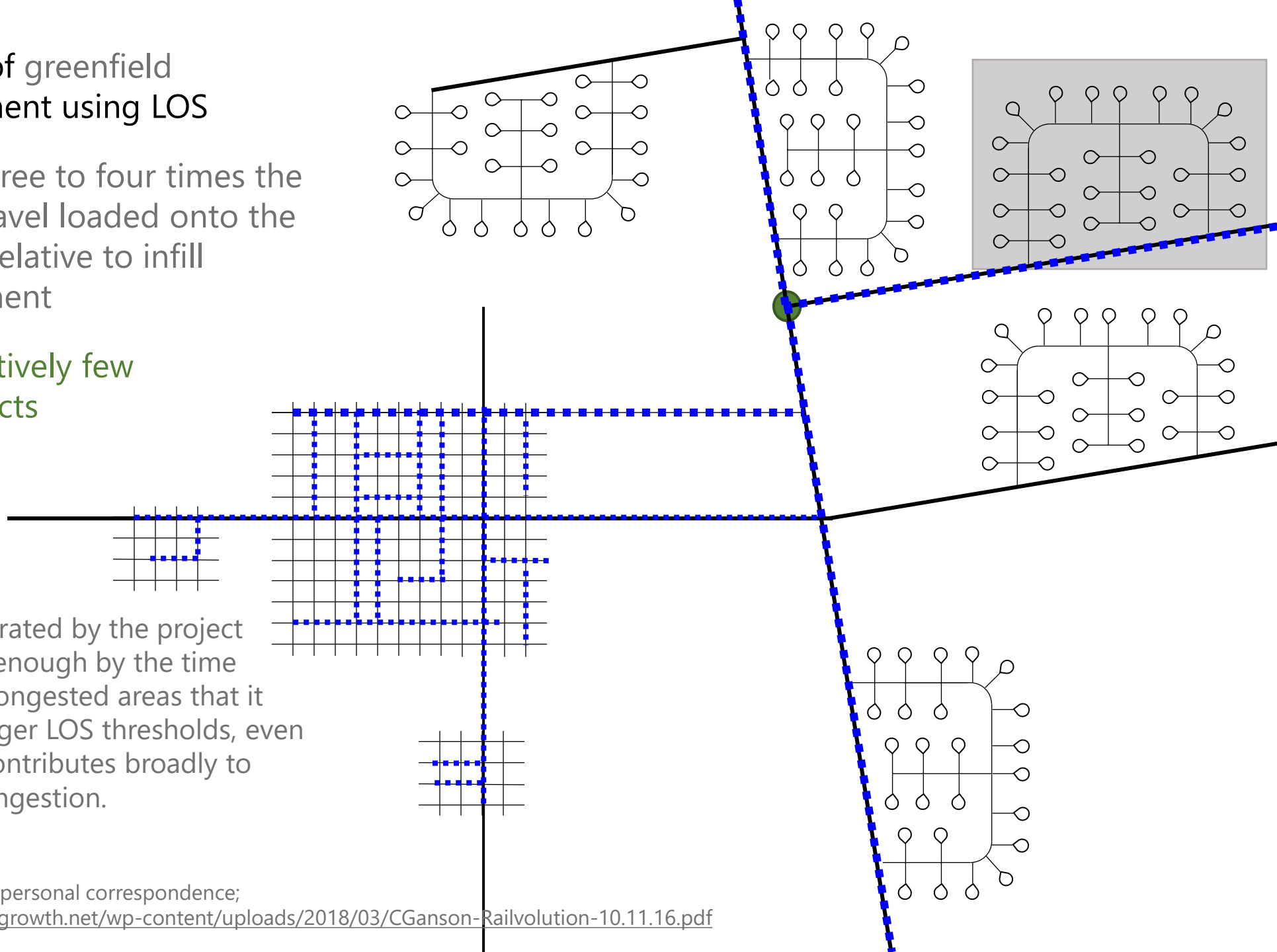


Analysis of greenfield development using LOS

Can be three to four times the vehicle travel loaded onto the network relative to infill development

...but relatively few LOS impacts

Traffic generated by the project is disperse enough by the time it reaches congested areas that it doesn't trigger LOS thresholds, even though it contributes broadly to regional congestion.



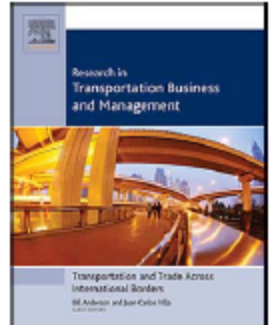
Lee & Handy (2018)



Contents lists available at [ScienceDirect](#)

Research in Transportation Business & Management

journal homepage: www.elsevier.com/locate/rtbm



Leaving level-of-service behind: The implications of a shift to VMT impact metrics

Amy E. Lee*, Susan L. Handy

Institute of Transportation Studies, University of California at Davis, 1 Shields Avenue, Davis, 95616 CA, United States

Lee & Handy (2018)

- Compared 3 developments using VKT & LOS metric
 - LOS metric → \$\$\$ roadway capacity mitigations
 - Further encourage driving
 - More barriers to PT, walking & cycling
 - Possible outcomes (developer):
 - Reduce number of units
 - Increase \$\$
 - Abandon project

California VKT

TRAVEL DEMAND TOOL*

Information
-Select a land use and enter project details

What is this? How to Use this Tool

Search for address

Place Type: Urban high density

Residential
Office
Retail
Restaurant
Supermarket
Hotel

All Auto Transit TNC/Taxi

Work Non Work Total

Inbound Outbound Total

Daily PM Peak

District Place Type City

San Francisco

TDM Strategies

Select each section to show individual strategies
Use to denote if the TDM strategy is proposed part of the project or is a mitigation strategy

A Parking

Reduce Parking Supply 2

Proposed Prj Mitigation

100 city code parking provision for the project site 3

74 actual parking provision for the project site

Unbundle Parking

Proposed Prj Mitigation

225 monthly parking cost (dollar) for the project site

Parking Cash-Out

Proposed Prj Mitigation

50 percent of employees eligible

Price Workplace Parking

Proposed Prj Mitigation

6.00 daily parking charge (dollar)

50 percent of employees subject to priced parking

Residential Area Parking Permits

Proposed Prj Mitigation

200 cost (dollar) of annual permit

B Transit

C Education & Encouragement

D Commute Trip Reductions

E Shared Mobility

F Bicycle Infrastructure

G Neighborhood Enhancement

Los Angeles

Would NOT Preclude Capacity Projects

- First look to reduce driving
- Need to include impacts of induced demand
 - Delay reduction benefits cannot be projected far into future
 - Increased VKT counted as a disbenefit
 - Increased VKT considered as environmental impact requiring mitigation

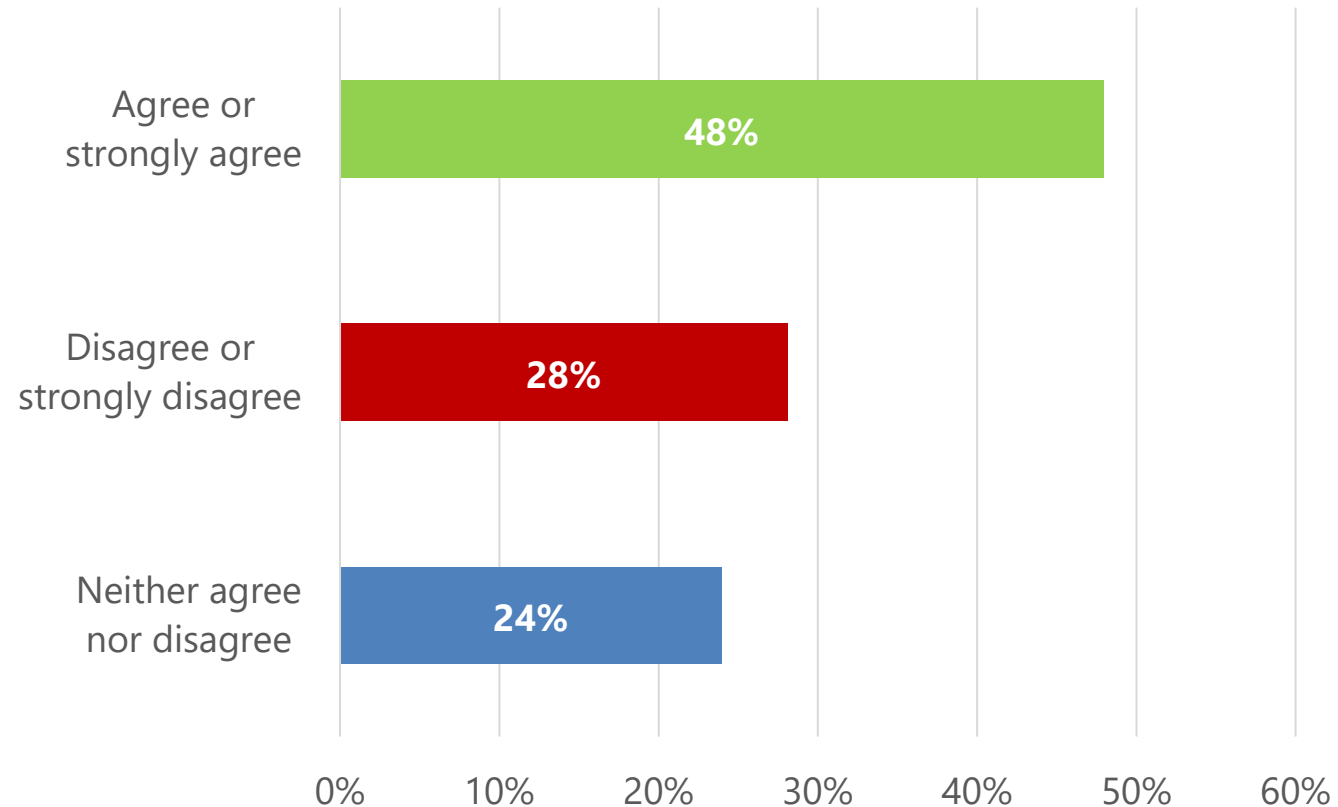


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Survey of New Zealand Practitioners

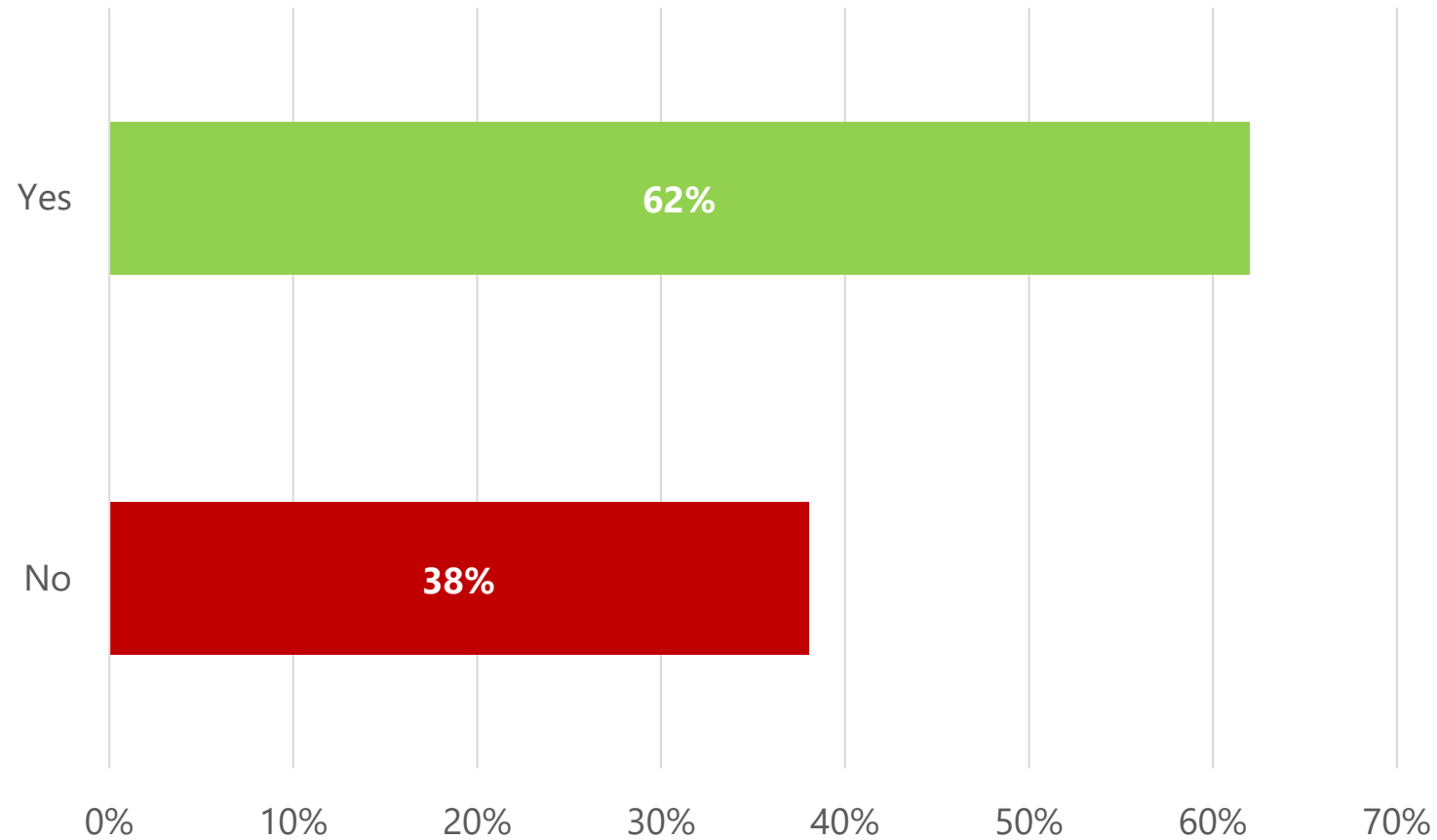
“LOS outputs from traffic modelling undermine goals for safe, sustainable cities.”

N = 121



Survey of New Zealand Practitioners

Do you think that would be a good thing for New Zealand transport sector to use the metric of reducing vehicle-kilometres travelled (VKT) to calculate a transport project's benefits, instead of motor vehicle LOS?



What's next?



DRIVING MISS DELAY: VKT for URBAN DEVELOPMENT

THANK YOU!

Lewis Thorwaldson

lthorwaldson@mrcagney.com

Selected Additional Resources

- **THORWALDSON, L. (2020). LOS-less Planning, VKT for Equitable Outcomes**
<https://az659834.vo.msecnd.net/eventsairaeuprod/production-hardening-public/8cc0018e551f4ea3bc001538654ce9e0>
- California Governor's Office of Planning & Research: Transportation Impacts
<http://www.opr.ca.gov/ceqa/updates/sb-743/>
- GANSON, C. (2016). Shifting from LOS to VMT in California presentation
<http://www.smartergrowth.net/wp-content/uploads/2018/03/CGanson-Railvolution-10.11.16.pdf>
- Victoria Transport Policy Institute. (1998-2021). Generated Traffic & Induced Travel
<https://www.vtpi.org/gentraf.pdf>
- Braess' Paradox (when adding roads to congested network slows traffic)
https://en.wikipedia.org/wiki/Braess%27s_paradox
- LEE, A.E. and HANDY, S.L. (2018). Leaving level-of-service behind: The implications of a shift to VMT impact metrics <https://doi.org/10.1016/j.rtbm.2018.02.003>
- DURANTON, G. and TURNER, M.A (2011). The Fundamental Law of Road Congestion: Evidence from US Cities, *American Economic Review*, 101 (6): 2616-52.

Lewis Thorwaldson